

Title IX Overview

Presented by: Sarah E. Fama Emma J. Sol

Calaveras Unified School District March 21, 2022



Sarah E. Fama

Senior Counsel

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Overview

Sarah E. Fama is Senior Counsel in Lozano Smith's Walnut Creek office. She represents public agencies through various aspects of employment and general liability issues.

Experience

Ms. Fama represents public employers at California Superior Court, California Labor Commission, California Unemployment Insurance Appeals Board, California Workers' Compensation Appeals Board, Department of Fair Employment and Housing, and Equal Employment Opportunity Commission. She regularly defends employers against claims of harassment, discrimination, wrongful termination, and wage and hour violations. Clients seek her out to provide guidance, education and training to employers regarding employment law compliance, in areas of harassment, discrimination, separation, accommodation, and wage and hour compliance.

She is routinely involved in investigations, either by guiding employers through the investigation process or by acting as an investigator herself. She also advises employers and provides training on various topics including investigations, Title IX, sexual harassment, Uniform Complaint Procedure, retaliation, discrimination and other complaints that may arise in an education setting.

Education

Ms. Fama received her Juris Doctor degree from the University of the Pacific, McGeorge School of Law, where she was named to the Dean's Honor List. Her J.D. concentration was focused on International Legal Studies. She earned her Bachelor of Arts in Sociology from the University of Alberta.



Emma J. Sol

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Overview

Emma J. Sol is an Associate in Lozano Smith's Walnut Creek office. Ms. Sol focuses her practice primarily on Title IX, student and investigations issues.

Experience

Ms. Sol frequently assists clients in all aspects of Title IX compliance, including completing investigations and drafting policy. She also utilizes her knowledge and expertise in the area to present trainings on Title IX topics to assist clients in understanding this complex law. Ms. Sol is also familiar and experienced in guidance on student-related issues, such as constitutional student matters, and assisting clients in responding to California Public Records Act Requests. She applies her background and knowledge in college athletic compliance in many areas of her representation of clients.

Education

Ms. Sol earned her law degree from Santa Clara University School of Law. She was a Dean's List graduate and received a High Tech Law Certificate, with honors. She also received CALI Awards in both Contracts and Negotiations. While in law school, she mentored first year law students as an Academic Support Program Fellow, and was the President of the Sports and Entertainment Law Society. Ms. Sol earned a Bachelor of Science in Sports Broadcasting, with an English minor and emphasis on Women & Gender Studies, from Texas Christian University.



WHO WE ARE & WHAT WE DO

Lozano Smith is a full-service education and public agency law firm serving hundreds of California's K-12 and community college districts, and numerous cities, counties, and special districts. Established in 1988, the firm prides itself on fostering longstanding relationships with our clients, while advising and counseling on complex and ever-changing laws. Ultimately, this allows clients to stay focused on what matters most – the success of their district, students and communities they serve. Lozano Smith has offices in eight California locations: Sacramento, Walnut Creek, Fresno, Monterey, Bakersfield, San Luis Obispo, Los Angeles, and San Diego.

AREAS OF EXPERTISE

- Administrative Hearings
- Charter School
- Community College
- Facilities & Business
- Governance
- Investigations
- Labor & Employment
- Litigation
- Municipal
- Public Finance
- Public Safety
- Special Education
- Student
- Technology & Innovation
- Title IX

COST CONTROL is important for public agencies and an area we have mastered. We recognize and understand your financial restraints and work tirelessly to provide the best legal representation with those limitations in mind. One of the best ways we keep legal costs to a minimum is through strategic, preventive legal services. These include Client News Briefs to keep you updated on changing laws affecting education. In addition, we offer extensive workshops and legal seminars providing the tools needed to minimize liability, reducing the need for legal assistance down the road.

CLIENT SERVICE is our top priority and we take it very seriously. With premier service as the benchmark, we have established protocols and specific standards of practice. Client calls are systematically returned within 24 hours and often sooner when required.

DIVERSITY IS KEY and we consciously practice it in all that we do. It is one of our core beliefs that there is a measurable level of strength and sensitivity fostered by bringing together individuals from a wide variety of different backgrounds, cultures and life experiences. Both the firm and the clients benefit from this practice, with a higher level of creative thinking, deeper understanding of issues, more compassion, and the powerful solutions that emerge as a result.



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Poll Time: Who has conducted or participated in an investigation before?	
Poll Time: Who has participated in a Title IX investigation?	
Title IX and the New Regulations	

The Plain Language

"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance."

20 U.S.C. § 1681 et seq.

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What Does Title IX Cover?

- 1. Education Programs or Activities
- 2. Sports
- 3. Employment
- 4. Equal Access to Facilities
- 5. Admissions and Recruitment
- 6. Sexual Harassment*

(34 C.F.R. Part 106)

*New regulations that have the full force and effect of law



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Sexual Misconduct in Schools

Why Title IX is Important - Potential Impact of Sexual Misconduct on Students and Employees Shame, humiliation, stress, anxiety, depression, loss of sleep Impaired learning/poor work performance Absenteeism/turnover Culture of discrimination Civil liability (monetary damages, attorney fees) Negative media attention and public outcry OCR Resolution Agreement Loss of federal funds

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A 12th grade student, Riley, reported that Ms. Skyler, a new social studies teacher who Riley is a TA for, requested they exchange cell phone numbers so they could communicate about the work Riley would be doing as a TA. At first the text messages were just that. However, as the semester went on, Ms. Skyler would joke around with Riley about other teachers and students, Ms. Skyler would ask Riley about soccer (a passion of Riley's), and eventually personal questions about the types of relationships Riley has been in. The texts happened at all hours of the day/night. Riley did not think much of their conversations because Ms. Skyler is 25 and "gets high school students." Riley felt like Ms. Skyler was "like a close friend." However, when Ms. Skyler showed up to Riley's soccer game and proposed taking Riley out for ice cream to celebrate a victory, Riley felt uncomfortable and comes to you, a District employee.

What do you do?

What is this?

simply inappropriate conduct

sexual harassment

Title I

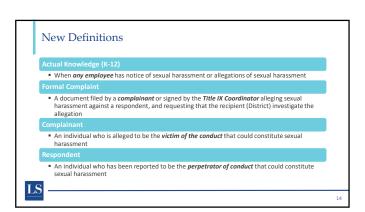
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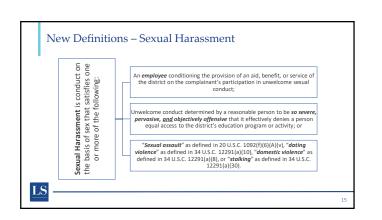
What's New Under the Title IX Regulations?

- 1. The definition of "sexual harassment"
- 2. "Actual knowledge" for notice
- 3. Procedural requirements for due process
 - a. Roles
 - b. Exchange of Evidence
- 4. "Deliberate indifference" standard

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What Hasn't Changed Under Title IX? Duty to identify and promptly investigate and address allegations of sexual harassment Duty to adopt and publish clear policies on how to file complaints and how complaints will be promptly addressed Notice to parties of the initiation of the investigation and the outcome of investigation and appeal rights Duty to prevent recurrence and remedy effects Obligation to have a Title IX Coordinator





New Definitions - Sexual Harassment

Sexual assault:

- Actual or intentional physical sexual acts against a person without consent that may include:
- Rape, rape and seduction, sodomy, lewd and lascivious acts, oral copulation, sexual penetration, sexual battery, and sexual assault.
- "No consent" may include:
- Force, duress, violence, fear of immediate harm, inability to consent (including statutory rape).

ating violence

 Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim.
 (34 U.S.C. 12291(a)(10).)



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New Definitions – Sexual Harassment

Domestic violence

- Felony or misdemeanor crimes of violence committed by:
- A current or former spouse or intimate partner of the complainant,
- A person with whom the complainant shares a child in common,
- A person who is cohabitating with or has cohabitated with the complainant as a spouse or intimate partner,
- A person similarly situated to a spouse of the complainant under the domestic or family violence laws of the jurisdiction receiving grant monies, or
- Any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws.
 (34 U.S.C. 12291(a)(8).)



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New Definitions – Sexual Harassment

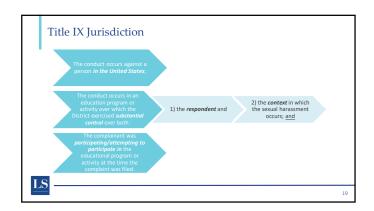
Stalking:

- Engaging in a course of conduct directed at a specific person that would cause a reasonable person to:
- Fear for their safety or the safety of others; or
- Suffer substantial emotional distress.

(34 U.S.C. 12291(a)(30).)







The New Regulations Are NOT Retroactive



- The new regulations do NOT apply to any alleged sexual harassment that occurred prior to August 14, 2020
- The Federal Rule governs how schools must respond to sexual harassment that allegedly occurs ON or AFTER August 14, 2020

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Which of the following is considered "Sexual Harassment" under Title IX? A student conditioning the provision of an aid or benefit on the complainant's participation in unwelcome sexual conduct An employee conditioning the provision of an aid, benefit, or service of the district on the complainant's participation in unwelcome sexual conduct Unwelcome conduct determined by a reasonable person to be severe and pervasive



Group Activity

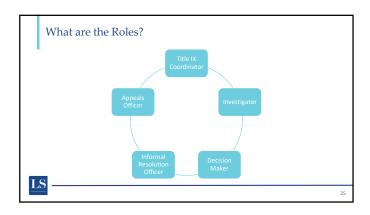
Caroline, a 7th grade student, reported to her principal that Robert, an 8th grade student, is harassing her during PE. Caroline explains that Robert stares at her while she runs, and she thinks he is specifically looking at her breasts and bottom. Caroline has overheard Robert talking with his friends about famous women's breasts and bottoms during PE. Caroline tells the principal that she is uncomfortable around Robert, and nervous about attending PE.

What is simply inappropriate conduct sexual harassment Title IX

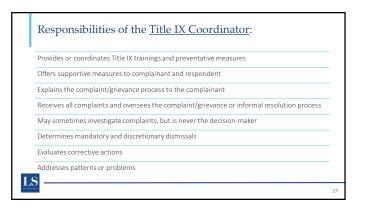
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The Roles and Responsibilities of District Administrators and Employees







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Responsibilities of the Investi	gator:				
Administers a fair investigation of formal complaints	Does <u>not</u> make a determination of responsibility				
Interviews parties and witnesses	Must be trained				
Reviews evidence	Must be trained		-		
Provides parties the opportunity to inspect, review, and respond to all evidence gathered, and considers their responses	Must be impartial, unbiased, and free of any conflicts of interest				
Creates an investigative report that summarizes relevant evidence	May be asked to recommend findings to the decision-maker				
<u>LS</u> —		28			
Responsibilities of the Decision	on-Maker:				
Reviews the investigation report, but does <u>not</u>	investigate	_			
Gives parties the opportunity to submit writter		_	-		
party/witnesses, and asks those questions they to why a question was deemed irrelevant	deem relevant or provides an explanation as	_	-		
Makes a determination about responsibility					
Prepares the written determination that is issu	ed to each party				
May recommend sanctions and/or corrective a	ctions	_			
<u>LS</u>		29			
Responsibilities of the <u>Inform</u>	aal Resolution Officer:				
Facilitates the informal resolution process	5	_			
Trained, unbiased, and without conflict		_			
May be the Title IX Coordinator or another	er unbiased person	_			
Verifies a complaint meets the criteria for		-			
parties have given voluntary, written cons Ensures the parties know their rights, incl	ent				
prior to a resolution being reached	oung their right to withdraw at any time				
LS					

Responsibilities of the Appeals Officer: Evaluates any appeal request made by the complainant or respondent Makes a decision on the appeal and issues a written decision to each party that states the decision and rationale Must be unbiased and without conflict Cannot be the Title IX Coordinator, investigator, or decision-maker Group Activity RECALL: A coach communicated with a current student athlete via text message, multiple times over the course of three months, using personal cell phones, about subjects of a personal and sexual nature. This student approached her English teacher, and tells her about it, but asks that she not tell anyone. Responsibilities of All Employees: Report to the District's Title IX Coordinator, as well as any additional designated individuals (school site administrators), any known claims of potential sexual harassment All employees should be trained on how to identify potential sexual harassment issues and report it This does <u>not</u> relieve an employee of their <u>mandated reporter</u> duties!

Duties of a Mandated Reporter



The duties of a Mandated Reporter, when there is Reasonable suspicion of child neglect or abuse, are to:

- Call CPS
- File a report within 36 hours
- Cooperate with an investigation
- Testify in proceedings that result from the report, if requested to do so



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Group Activity

A junior, Michelle, keeps private messaging another junior, Charlotte, over the Zoom chat function during independent study classes, saying things like, "Your breasts look really good in that top" and "You should send me pictures after class."

Charlotte used to like Michelle but has recently become uncomfortable with Michelle's constant messaging. Charlotte comes to you, a District employee, to report the conduct. What do you do?

Is this Title IX?



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"Red Flag" Conduct of Potential Sexual Harassment

- Flirtations or propositions
- Derogatory comments
- Sexual jokes or gestures
- Spreading sexual rumors
- Massaging, grabbing, or touching
- Comments on a student's or employee's body
- Sexual acts without consent or based on coercion
- Non-consensual "sexting"
- Sexploitation





GROUP ACTIVITY A transgender student comes into your office tells you that two students in her math class have been asking her how she has sex with her boyfriend since she "isn't a real girl?" SEVERE? OBJECTIVELY OFFENSIVE? 137

Retaliation Prohibitions

- Retaliation is prohibited against anyone who has attempted to participate in the Title IX process
- The District cannot use the student conduct process as a way to avoid the Title IX complaint/grievance process
- Retaliation complaints must be filed under the same complaint/grievance process
- The District must keep the identities of all involved parties confidential, unless disclosure is required by law or necessary to carry out Title IX proceedings
- Exercising a First Amendment right is not retaliation
- Charging an individual with making a false statement in bad faith during a Title IX process is not retaliation

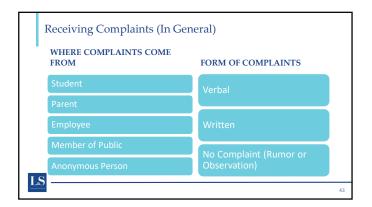




12-Step Investigations for Title IX Complaints







GROUP ACTIVITY

RECALL: A coach communicated with a current student athlete via text message, multiple times over the course of three months, using personal cell phones, about subjects of a personal and sexual nature.

This student approached her English teacher, and tells her about it, but asks that she not tell anyone. The English teacher comes to you (Vice Principal) to tell you what is going on.

What do you do?

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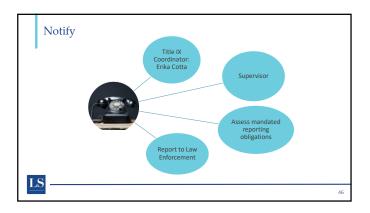
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Receiving a Complaint



- Notify the Title IX Coordinator
- Assess whether a CPS report should be filed (continue to reassess)
- Title IX Coordinator should promptly schedule a meeting with the victim

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GROUP ACTIVITY

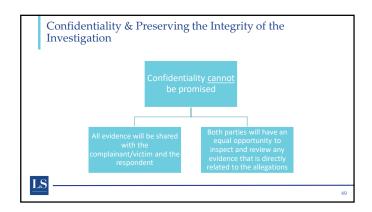
A group of senior football players have been harassing a junior football player in the locker room. One of the seniors sexually assaulted the junior in the showers after practice.

The junior asks you not to tell anyone because he is concerned about his reputation and what his teammates might do.

Tips for Discussion with Complainant

- Ask open-ended questions
- Listen attentively and actively without interrupting
- Display compassion and sincerity
- Ask how the school or District can best support them
- Explain that you must report to supervisor or Title IX Coordinator
- Do not promise confidentiality









Contact the Victim/Complainant

Conduct initial discussion with complainant/victim to better understand the complaint and if it rises to the level of sexual harassment under Title IX

- Discuss options for supportive measures
- Explain options for filing a formal complaint with the District
- Discuss the District's policy that prohibits retaliation

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Supportive Measures

"Non-disciplinary, nonpunitive individualized services offered [...] to the complainant or respondent before and after the filing of a formal complaint or where no formal complaint has been filed."

- Designed to restore or preserve equal access to the educational program without unreasonably burdening either party
- Should be determined on case-by-case basis
- Cannot be retaliatory

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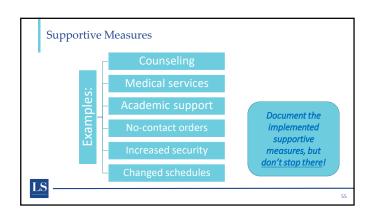
GROUP ACTIVITY

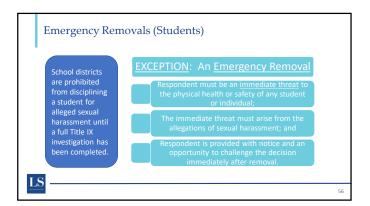
RECALL: A coach communicated with a current student athlete via text message, multiple times over the course of three months, using personal cell phones, about subjects of a personal and sexual nature.

You are having your initial discussion with the complainant.

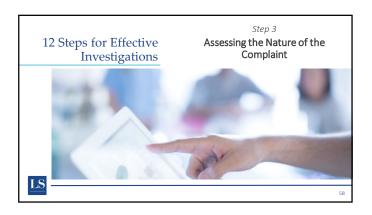
What supportive measures would

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Do You Have a "Formal" Title IX Complaint?

Formal Complaint: Document filed by a complainant (who is also the victim or the victim's parent/guardian) or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the recipient investigate the allegation.

f no formal complaint is filed by the complainant, the Title IX Coordinator should assess whether to independently nitiate a complaint based on a threat to safety.

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When MUST you dismiss a complaint under Title IX?

If it doesn't meet the three-part definition of sexual harassment under Title IX

If it did not occur in the recipient's education program or activity

If it did not occur against a person in the United States

Discretionary Dismissals

Districts *MAY* dismiss a formal complaint, or any allegations therein if:

- A complainant notifies the Title IX Coordinator in writing that they would like to withdraw the formal complaint or any allegations therein:
- The respondent is no longer enrolled or employed by the district; or
- Specific circumstances prevent the district from gathering evidence sufficient to reach a determination as to the formal complaint or allegations therein.



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Dismissals (Mandatory and Discretionary)

The decision to dismiss a complaint should be made in consultation with the Title IX Coordinator

Notice of dismissal must be issued to both parties in writing

Parties must be informed of their right to appeal the dismissal on the basis of:

- Procedural irregularity;
- New evidence that was not reasonably available earlier; or
- Involved personnel had a conflict of interest or bias.



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Group Activity

You (a Vice Principal) receive a phone call from a woman named Lauren. Lauren says she is a former student of your District, and that she wants to report a sexual assault that occurred while she was a student. Lauren's report is against a current teacher, Mr. Boyd. Lauren alleges that Mr. Boyd assaulted her during lunch when she was a junior in high school.

Is this Title IX?

Do you



Even if You Determine Title IX Is NOT Triggered or the Complaint Should Be Dismissed, Do NOT Stop There!



• Consider whether the alleged conduct may otherwise violate District policy or employee/student conduct standards



Policies and Procedures for Investigating Title IX Complaints

BP/AR 1312.3 – Uniform Complaint Procedures

BP/AR 4030 – Nondiscrimination in Employment

BP/AR 4119.11 - Sexual Harassment (Employee)

AR 4119.12* – Title IX Sexual Harassment Complaint Procedures (Employee)

BP/AR 5145.7 – Sexual Harassment (Students)

AR 5145.71* – Title IX Sexual Harassment Complaint Procedures (Student)

*New District policies



Investigation Timelines

What if the Complainant says "Do Nothing"?

The Title IX Coordinator must inform them of their options

• This includes supportive measures without filing a formal complaint

The Title IX Coordinator can sign a formal complaint on the complainant's behalf

- Assess the conduct!
- If NOT filing a formal complaint would be deliberately indifferent, the Title IX Coordinator has the discretion to sign a formal complaint on the complainant's behalf



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Group Activity

RECALL: A coach communicated with a current student athlete via text message, multiple times over the course of three months, using personal cell phones, about subjects of a personal and sexual nature.

The text messages occurred during school and were explicit, meaning this falls under Title IX.

Would it matter if the coach and the student wen the same sex?



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12 Steps for Effective Investigations Send Notice of the Investigation

Notice of Investigation

- Identify complaint/investigation process, including informal resolution process;
- Identify allegations with sufficient details;
- Include a statement that respondent is presumed not responsible and that a determination is made at the conclusion of the process;
- Explain that they may have an <u>advisor</u> of their choice inspect and review the evidence; and
- Identify the District's code of conduct that prohibits knowingly making false statements or submitting false information.
- Do <u>not</u> restrict either party's ability to discuss the allegations under investigation.



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Informal Resolution

Informal resolution is a process that does not involve a full investigation and adjudication.

Either party can withdraw from the informal resolution process at any time, and should be notified of this right.

Cannot be used for allegations where an employee is alleged to have sexually harassed a student.

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- A formal complaint is filed;
- The school district has sent a written notice about the allegations and the informal resolution process;
- A written determination has not yet been made; and
- Both parties have provided voluntary, <u>written</u> consent to the process.



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12 Steps for Effective Investigations Step 5 Frame the Scope

Understand the Scope - Frame the Allegations

- Prepare clear and concise "yes or no" questions or statements that the investigation will answer or address
 - Do not include legal terms such as "discriminated," "harassed," or "retaliated"
- Avoid ambiguous and subjective words such as "inappropriate" and "unfair"
- Make sure all relevant claims are included in the allegations
 - Or, if you excluded something, be prepared to explain why
- Focus on whether or not the alleged conduct occurred
 - Avoid legal conclusions







Title IX Evidence Requirements

- District has the burden of gathering evidence
- District cannot access or use a party's medical, psychological or other similar records unless they obtain the party's voluntary, written consent
- District cannot restrict parties from discussing allegations or gathering and presenting relevant evidence
- District must provide an opportunity for parties to present facts and expert witnesses and other exculpatory or inculpatory evidence



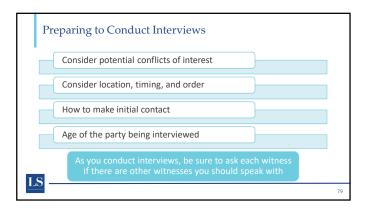
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Where to Find Evidence

- The Complaint, and subsequent statements or interview notes from Parties and Witnesses are considered evidence
- Common places to look for documentary evidence include:
 - Social Media (posts, direct messages, chats)
 - Text Messages
 - Emails
 - Zoom Chat Logs
 - Phone Records
 - Collective Bargaining Agreement









Interviews

- Start with an outline of questions but be flexible!
- Use the outline as more of a roadmap for issues you need to touch on with each witness.
- If there are a series of incidents, consider a linear roadmap.
- Keep in mind big picture goals.
- At the end, ask: "Is there anything else?"



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Statements/Questions to Avoid Questions to avoid: • Why did you...? • Why didn't you...? • Didn't you consider...? Don't insert your opinion into the victim's experience Don't make assumptions about what the victim needs or wants Avoid questions that can be answered with one-word or short responses Avoid leading questions "And then you did this..." v. "What happened next?"

Group Activity

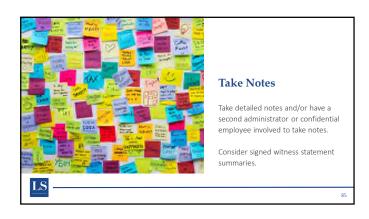
Shelby, a sophomore student, came to you to report that she feels like her boyfriend, Ben, another sophomore, hasn't been listening to her when they are together. Shelby says she is okay with kissing, but Ben will take it too far and start to finger her, or make her perform oral sex, which makes Shelby upset. Shelby likes Ben a lot, but she doesn't like it when he does sexual things that she isn't comfortable with. Shelby's friends told her that because she's dating Ben, it's expected that they do sexual things together.

s this Title IX?

do?

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12 Steps for Effective Investigations Conduct Interviews









Exchange of Evidence

- Send the parties <u>all evidence directly related</u> to the allegations raised in the formal complaint
 - Includes evidence the District does not intend to rely on in reaching its decision regarding responsibility
- Parties must be given at least 10 days to respond to the evidence, which must be considered by the investigator

**The investigator should work with the Title IX Coordinator to securely transmit the evidence to the parties, and to assess whether redactions may be appropriate

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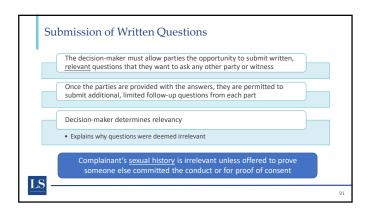
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Investigation Report

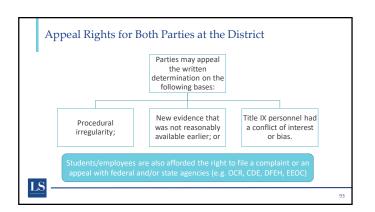


- The final investigation report should be prepared by the investigator and must <u>summarize</u> <u>all relevant evidence</u>
- Must be sent to the parties at least 10 days before a written determination regarding responsibility is issued by the decision-maker

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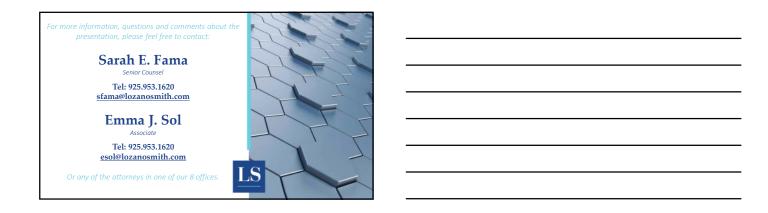












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